

Double Bay - Hydrogeological Geotechnical Impacts Report Groundwater and Geotechnical Assessment Report by GHD Pty Ltd Proposed amendments and Staff recommendations

GHD have recommended amendments to Council's existing planning controls and guidelines based on the findings of their assessment report. The report recommends amendments to the following:

- Woollahra Local Environmental Plan (LEP) 2014
- Woollahra Development Control Plan (DCP) 2015
- Council's DA Guide.

This document outlines the proposed amendments identified in the report and a response from Staff which includes a commentary as to whether Staff support the recommendation with or without modification.

Note:

<u>BLUE underline</u> is new text as proposed by GHD. <u>RED strikethrough</u> is existing text which will be deleted as proposed by GHD.

GREEN text shows the proposed modifications recommended by Council Staff. <u>Underline</u> is new text. <u>Strikethrough</u> is deleted text.

Table 1: Proposed amendments to Woollahra LEP 2014

Proposed amendments	Staff recommendation
Clause 1.2 Aims of Plan	
(m) to minimise excavation and manage impacts, <u>including</u> <u>the potential impact of the change in the groundwater</u> <u>regime induced by the development.</u>	Staff support the proposed amendment to Cl1.2(m) subject to the simplification of the wording. Proposed amendments shown in green.
Modification by Staff:	
(m) to minimise excavation and manage impacts, <u>including</u> <u>the potential impact of the change in the groundwater</u> <u>regime-induced by the development.</u>	
Clause 6.2 Earthworks	
 (1) The objective of this clause is to ensure that earthworks and associated groundwater dewatering for which development consent is required will not have a detrimental impact on environmental functions and processes, neighbouring uses, cultural or heritage items or features of the surrounding land. (2) Development consent is required for earthworks and associated groundwater dewatering unless— (a) the earthworks and associated groundwater dewatering are exempt development under this 	Staff support the proposed amendment to Cl6.2. Commentary: Cl6.2 is a model local provision under the Standard Instrument which was incorporated into Woollahra LEP 2014. The GHD report recommends amending this model local provision. Accordingly, Staff discussed the proposed changes with DPIE to ensure there are no
 Plan or another applicable environmental planning instrument, or (b) the earthworks <u>and associated groundwater</u> <u>dewatering</u> are ancillary to development that is permitted without consent under this Plan or to development for which development consent has been given. (3) In deciding whether to grant development consent for earthworks <u>and associated groundwater dewatering</u> (or for development involving ancillary earthworks), the 	inconsistencies with the intent of the model clause. DPIE noted that the LEPs for Manly and Hunters Hill include reference to "groundwater dewatering" in their relevant clause, and the proposed wording is according to the Hunters Hill LEP 2012. Accordingly, there is a precedent for this type of amendment to place a greater emphasis on groundwater and dewatering.

Proposed amendments	Staff recommendation
 consent authority must consider the following matters— (a) the likely disruption of, or any detrimental effect on, drainage patterns and soil stability in the locality of the development, (b) the effect of the development on the likely future use or redevelopment of the land, (c) the quality of the fill or the soil to be excavated, or both, (d) the effect of the development on the existing and likely amenity of adjoining surrounding properties, (e) the source of any fill material and the destination of any excavated material, (f) the likelihood of disturbing relics, (g) the proximity to, and potential for adverse impacts on, any waterway, drinking water catchment or environmentally sensitive area, (h) any appropriate measures proposed to avoid, minimise or mitigate the impacts of the development. 	Regarding the use of the word "surrounding", GHD notes that the potential impacts of dewatering may extend a considerable distance away from the development site and that this should be considered when designing development. Accordingly, Staff have no objection to the proposed change. Given the restrictions of the standard instrument, the amendments proposed by GHD are considered to be an appropriate response. Council Staff support the proposed amendment to Cl.6.2.

Table 2: Proposed amendments to D2.2.11 Geotechnology and hydrogeology in the DoubleBay Settlement Zones

GHD has recommended amendments to *Chapter D5 Double Bay Centre* - Section D5.6.7 *Geotechnology and hydrogeology* as shown in **Table 2**. Staff support the majority of the proposed recommendations with some modifications. However, Council Staff do not locating the amendments in Chapter D5 of the Woollahra DCP 2015. Chapter D5 only applies to the Double Bay Centre.

The proposed controls should apply to A, B and C Settlement Zones which includes land zoned R2 Low Density Residential and R3 Medium Density Residential (as shown in Figure 1). As such, the controls should be inserted into *Chapter E2 Stormwater and Flood Risk Management* which would apply to all development applications in the Settlement Zones. This issue has been discussed with representatives from GHD, who agree with the Staff recommendation.

Staff recommend deleting the existing section D5.6.7 Geotechnology and hydrogeology from *Chapter D5 Double Bay Centre*, and insert a new and combined section into Chapter E2 *Stormwater and Flood Risk Management termed D2.2.11 Geotechnology and hydrogeology in the Double Bay Settlement Zones*.



Figure 1: Settlement Zones in the Double Bay Catchment Area, as identified by GHD

Proposed amendments	Staff recommendation
Staff modification:	
Delete: D5.6.7 Geotechnology and hydrogeology in Chapter D5: Double Bay Centre Replace in: <u>Chapter E2: Stormwater and Flood Risk Management in</u> D2.2.11 Geotechnology and hydrogeology in the Double <u>Bay Settlement Zones</u>	Delete section <i>D5.6.7 Geotechnology and</i> <i>hydrogeology</i> from Chapter D5 Double Bay Centre, and insert a new and combined section into Chapter E2 Stormwater and Flood Risk Management termed <i>D2.2.11 Geotechnology</i> <i>and hydrogeology in the Double Bay Settlement</i> <i>Zones.</i>
D5.6.7 Geotechnology and hydrogeologyIntroductionCouncil will normally require geotechnical andhydrogeological reports for development applicationswhich include below ground structures.This is because the subsurface conditions within the DoubleBay Settlement Zones Commercial Centregenerallycomprise water charged alluvial sediments to great depth.The alluvium is predominantly sand which is typically loosenear the surface but may at some locations be interlayeredwith soft compressible clay or peat bands at depth.The groundwater level in the valley area is generally high and varies between RL 1.0 and RL 2.5.The groundwaterlevel generally varies throughout the Double Bay area and fluctuates with the seasons.Any proposed development with below ground structures must consider the sub-surface conditions and the effects of construction on adjacent surrounding properties. In addition, those which are likely to extend below the level of seasonal fluctuations in the groundwater table, must also consider the effect of any changes induced in the sub- surface water levels and the groundwater flow patterns on adjacent surrounding properties. Unless site specific information exists to the contrary, excavations deeper than	Staff support the proposed amendments (with some minor modifications). Commentary: Staff support enhancing the introduction to this section, to recognise the unique characteristics that exist in the Double Bay catchment, and using the word "surrounding" to recognise that the potential impacts of dewatering may extend a considerable distance away from the development site. The introduction has amended to clarify that this section applies to the whole of the Double Bay Settlement Zones (not just the Double Bay Centre).
1m must be assumed to have this potential to intersect the groundwater level and shall be considered as below ground structures. Council's principal objective is to ensure there are no adverse geotechnical and hydrogeological impacts on any surrounding property properties and infrastructure as a result of development, during and after construction. Typically, adverse geotechnical impacts may include vibration induced settlements from construction methods and equipment and inadequate support of adjacent land during and after construction. Typically adverse hydrogeological impacts may include settlement induced by changes in the groundwater level and seepage problems.	

Staff recommendation
Staff support the proposed amendment to the objective. Commentary: Staff support using the word "surrounding" to recognise that the potential impacts of dewatering may extend a considerable distance away from the development site. Staff do not support the new Control proposed
by GHD. Commentary: All development must respond to the objectives of Woollahra DCP 2015 and this does not need to be stated as a control. Staff do not recommend that the proposed C1 is included in amendments to the Woollahra DCP 2015.
 Staff support the new controls subject to them being combined due to their similar nature. Modified text is identified in green. Commentary: The proposed controls have strengthened the requirement for an applicant to provide additional consultant reports. Currently these are only required if excavation is proposed below 1m. GHD are recommending that this requirement is applied to all development. However, Staff recommend that the controls specify that only development applications which include below ground structures must include these technical documents. This will prevent the unnecessary burden or confusion for applicants proposing minor works that do not involve below-ground structures. In addition, GHD have not explained why the requirement for a 'structural report' has been removed. Council's Drainage Engineer has advised that issues relating to structure are not always adequately address in the geotechnical and hydrogeological report. Accordingly, and for abundant certainty, Staff recommend retaining the requirement for a structural report.

Proposed amendments	Staff recommendation
Insert new control	Staff support the proposed control.
C4 A qualified and experienced geotechnical and/or	
hydrogeological engineer must prepare the reports.	Commentary: This matter is currently addressed in Council's DA Guide, Attachment 6
The reports must include a site-specific risk assessment	(pages 3 and 10). Staff support elevating this
matrix with appropriate definitions for qualitative	guideline into a new control in the DCP.
measures of likelihood and consequences for assessing	
the risk of damage to existing developments by the	
new development.	
Insert Control C5	Staff do not support the proposed Control C5.
C5 Where groundwater is present and dewatering is likely	
to occur on the site the following measures must be	Commentary: The proposed controls, except
implemented:	for the third bullet point highlighted, are
A minimum of two piezometers must be located	currently included in Council's DA Guide,
within the site or in close proximity to it	Attachment 6 (page 4).
Where piezometers are established in the footpath	
area a permanent installation with a cast iron	These are highly detailed technical matters
cover and concrete surround must be provided	which are not appropriate for inclusion in the
 Existing piezometers must be used where they are 	DCP.
available	
<u>The groundwater level monitoring must be</u>	However, to ensure that these matters are
undertaken using either electronic data loggers, or	addressed during the DA process, Staff
manual monitoring on regular time intervals	recommend that this matter is included in the
commensurate with the expected groundwater	DA Guide and a cross-reference is included in
level fluctuations. This will allow fluctuations in the	the DCP control. (Recommended text is shown in green).
site groundwater level to be calibrated against	in green).
natural fluctuations in the groundwater level.	
Staff modification:	
C5: Where groundwater is present and dewatering is likely	
to occur on the site, the requirements of Council's DA	
Guide under the 'Investigations' section must be	
implemented.	
Proposed new control C6	
<u>C6 Temporary changes to the groundwater level, due to</u>	Staff support the proposed control to ensure
construction, must not exceed 0.2 m from the average	that the impacts of construction are
monitored pre-construction groundwater level unless	appropriately considered during the DA
calculations using the results of specific field testing,	assessment process.
support a greater change and demonstrate that the	
change will not induce settlement greater than the	
characteristic surface movement of a Class S site as	
defined in Table 2.3 of Australian Standard AS2870-	
<u>2011.</u>	
Proposed new Control C7	Staff generally support the proposed Control
<u>C7 As required by Council's Guidelines, geotechnical and</u>	C7, subject to its simplification. However, Staff
hydrogeological reports must contain an	do not support the proposed additional text
Implementation Plan, including a Monitoring Program,	which relates to highly detailed technical
Contingency Plan and Construction Methodology.	matters which are not appropriate for inclusion
	in the DCP (and would not form part of the
The applicant is advised to have an appropriate current	assessment process).
insurance policy to cover the reinstatement/repair of	
damages to surrounding properties as a result of new	Commentary: The proposed control is currently
<u>development.</u>	contained in Council's DA Guide, Attachment 6

Proposed amendments	Staff recommendation
In addition, statements for the design and construction of the below ground structures must be supplied from a suitably qualified and experienced geotechnical or hydrogeological engineer. The design statement must confirm that the design of the below ground structures has been undertaken in accordance with approved standards (such as Australian or British Standards, etc.) where applicable. The engineer must also provide a certificate to confirm that the completed structure conforms to the design. Staff modification: C7: Any geotechnical and hydrogeological reports must contain an Implementation Plan, including a Monitoring Program, Contingency Plan and Construction Methodology. <u>Note: All reports and requirements must be prepared in accordance with Council's DA Guide. Geotechnical reports must be prepared by an appropriately qualified Geotechnical Engineer who is NER registered with a minimum of 10 years practice in the geotechnical field in the last 15 years.</u>	(page 7). Staff have no objection to elevating this requirement to the DCP. However, we recommend simplifying the control as shown in green. In addition, Council's Drainage Engineer has advised that a note should be included to ensure that all reports are prepared consistent with the DA Guide and by an appropriately qualified consultant. (Recommended text is shown in green).

Table 3: Proposed amendments to Attachment 6: Geotechnical and Hydrogeological Reports Council's DA Guide

Proposed amendments	Staff recommendation
Design Principles (P 2)	Staff support the proposed amendment to this
Amend text in point one:	part of the Guide.
• There will be no ground settlement or movement,	
during and after construction, sufficient to cause an	Commentary: Staff support enhancing the
adverse impact on adjoining surrounding properties	design principle to recognise that the potential
and infrastructure.	impacts of dewatering may extend a
	considerable distance away from the
	development site.
Adverse Impact Definition (P 3)	Staff support the proposed amendment to this
Amend text for Adverse Impact Definition	part of the Guide.
Generally, an adverse impact can be assumed to be any	
damage caused to the improvements on adjoining	Commentary: Staff support amending the
surrounding properties by the demolition, excavation or	definition to recognise that the potential
construction on the development site.	impacts of dewatering may extend a
construction on the development site.	considerable distance away from the
	development site.
Development Application – Report Requirements	Staff support the proposed amendment to this
Investigations (P 3-4)	part of the Guide.
Amend dot point three under Investigations	
- <u>If below ground structure is proposed</u> , the investigation	Commentary: This detailed technical
should also target at least one continuous strength log	information is based on GHD's analysis and
of the subsurface soils by Cone Penetrometer Testing	assessment. Staff have no objection to revising
(CPT) to supplement the information from the	and enhancing the existing guidelines based on
boreholes. As a guide, the following tests can be	GHD's updated analysis.
considered for the continuous strength log:	
<u>Cone Penetration Test (CPT) where the soil strata</u>	
as proven during the borehole investigation shows	
the presence of compressible soil (soft to firm	
<u>clay/clayey soil; soft to firm peat/peaty soil) or</u>	
where the soil strata has a total thickness of	
greater than 3 m.	
Dynamic Cone Penetration (DCP) where the soil	
strata as proven during the borehole investigation,	
comprises soil with a total thickness of no more	
than 3 m and without compressible soil layers.	
than 5 m and without compressible son layers.	
Amend dot point four under Investigations	Staff support the proposed amendment to this
- that the presence of groundwater has been	part of the Guide to clarify that the
investigated. Where present, the pre-construction	groundwater level must be measured pre-
groundwater level must be measured and monitored.	construction.
(A longer historical record of natural groundwater	
fluctuations will be valuable as part of the	
implementation program. A minimum monitoring	
period of six months is recommended).	
Amend dot point four under Investigations	Staff do not support removing the existing
 that where groundwater is present and dewatering is 	technical requirement from this guideline to
likely to occur on the site, the following measures will	Chapter D5.6.7, new Control C5 of Woollahra
be implemented: the piezometric monitoring of the	DCP 2015.
groundwater will be required as per the requirements	
given in Clause D5.6.7 of the Development Control	Commentary: Due to the detailed and highly
Plan.	technical nature of this control, Staff
 a minimum of two piezometers will be located 	recommend that the requirements for the new
within the site or in close proximity to it.	Control C5 in Chapter D5.6.7 of Woollahra DCP
within the site of in close proximity to it.	control com chapter boto, or woonania Der

Duran and any and a surface	
Proposed amendments	Staff recommendation
a minimum of 2 piezometers will be located off	2015 are retained in this section of the Guide
site, as close to the site as possible, but outside the	and not included as a DCP control.
zone of influence of groundwater level disturbance	
by the new development.	The proposed inclusion in the DA Guide which
 where established in the footpath area a 	incorporates the advice from GHD is identified
permanent installation with a cast iron cover and	in the Staff modification.
concrete surround is required.	
The groundwater level monitoring must be undertaken	
using either electronic data loggers, or manual monitoring	
on regular time intervals commensurate with the expected	
groundwater level fluctuations. This will allow fluctuations	
in the site groundwater level to be calibrated against	
natural fluctuations in the groundwater level.	
Staff modification:	
 that where groundwater is present and dewatering is 	
likely to occur on the site, the following measures must	
be implemented:	
<u>A minimum of two piezometers must be located</u>	
within the site or in close proximity to it	
• Where piezometers are established in the footpath	
area a permanent installation with a cast iron	
cover and concrete surround must be provided	
• Existing piezometers must be used where they are	
available	
The groundwater level monitoring must be	
undertaken using either electronic data loggers, or	
manual monitoring on regular time intervals	
commensurate with the expected groundwater	
level fluctuations. This will allow fluctuations in the	
site groundwater level to be calibrated against	
natural fluctuations in the groundwater level.	
Development Application – Report Requirements: Support	Staff support the proposed amendment to this
and Retention (P 5)	part of the Guide.
Amend last dot point	
- It may be possible for a new development to be built	Commentary: GHD have identified that this is
up to the boundary on a merit- based assessment of	unnecessary text which can be removed, as it is
the development. This assessment will require the	implied by the earlier text.
geotechnical/hydrogeological report to confirm the	
structural adequacy of any adjacent structure including	
any necessary additional support for the structure as	
well as suitable groundwater drainage systems as	
outlined in Hydrogeology.	
-	
Development Application – Report Requirements:	Staff support the proposed amendment to this
Hydrogeology (P 5)	part of the Guide.
Amend dot point two under Hydrogeology	
 that there will be no adverse impact on surrounding 	Commentary: The proposed amendment
property and infrastructure as a result of changes in	clarifies the technical nature of the
local hydrogeology (behaviour of groundwater) created	requirement to ensure its consistent
by the method of construction. This includes the short-	interpretation.
term effects resulting from construction practices,	
including the method and rate of dewatering and the	
including the method and rate of dewatering and the	
long-term effects resulting from the impediment of the	

Proposed amendments	Staff recommendation
critical groundwater flow path due to support and	
retention of property and infrastructure after	
construction has been completed.	
Amend dot point three under Hydrogeology	Staff support the proposed amendment to this
that temporary changes to the groundwater level, during	part of the Guide.
construction, will be kept within the limits as specified in	
Clause D5.6.7 of the Development Control Plan historical	Commentary:
range of natural groundwater fluctuations. Where data is	Staff support the deletion of this element, as
limited or unavailable, reports must demonstrate that	this has been included as a control in Chapter
changes in the level of the natural water table, due to	D5.6.7, of the Woollahra DCP 2015. However,
construction, will not exceed 0.3m unless calculations using	Staff recommend simplifying the cross
the results of the site specific field testing, supporting a	reference.
greater change can be provided and can demonstrate no	
adverse impact to surrounding properties and	
infrastructure.	
Staff modification:	
that temporary changes to the groundwater level, during	
construction, will be kept within the limits as specified in	
Chapter D5.6.7 of Woollahra DCP 2015.	
Development Application – Report Requirements:	Staff support the proposed amendment to this
Hydrogeology (P 5)	part of the Guide.
Delete dot points four to seven	
- that in areas where the construction affects existing	Commentary: The three thresholds have been
development within a shadow zone of an earlier	summarised into a single threshold which has
construction, temporary changes in the level of the	been elevated into the DCP. This simplified,
water table during construction will not exceed 0.15m,	and strengthened approach is supported by
unless calculations using the results of the site specific	Staff.
field testing, supporting a greater change are provided	The final bullet esist refere to group durates
and demonstrate no adverse impact to surrounding properties and infrastructure. The temporary shadow	The final bullet point refers to groundwater drainage systems. However, Council's Drainage
zone during dewatering should be taken as an area	Engineer has identified that our preferred
within 20m of the earlier construction, unless site	approach is to tank basements, and therefore a
specific calculations can demonstrate that a different	reference to a groundwater drainage system is
lateral extent should be adopted.	not required.
- that where data is limited or unavailable, the	
permanent change in the level of the natural water	
table due to the carrying out of the development	
willnot exceed 0.2m unless calculations using the	
results of the site specific field testing, supporting a	
greater change can be provided and can demonstrate	
no adverse impact to surrounding property and	
infrastructure.	
 that in areas where the construction affects existing development within a shadow zone of an earlier 	
development within a shadow zone of an earlier construction, the permanent change in the water table	
due to the carrying out of the development will not	
exceed 0.1m. The permanent shadow zone of an earlier	
construction with full penetrating cut-off walls but	
without appropriate subsurface drainage should be	
taken as a distance equal to one building width along	
the groundwater flow path both in front and behind	
the earlier construction, unless site specific calculations	
can demonstrate that a different lateral extent should	
be adopted.	

Proposed amendments	Staff recommendation
 that groundwater drainage systems have been 	
designed to transfer groundwater through or under the	
proposed development without a change in the range	
of the natural groundwater level fluctuations.	
Development Application – Report Requirements: Hydrogeology (P 6) Amend from second paragraph on page 6	Staff support the deletion of four of the bullet points. However, the top one relating to a design life of 100 years should be retained.
Where an impediment to the <u>critical</u> natural <u>groundwater</u>	
flow path is created as a result of the nature of the construction methods utilised and/or the bulk of the below	The Staff modification shows our recommendation, with the amendments shown
ground structure, artificial drains such as perimeter drains and through drainage may be utilised. These systems may	in <u>green</u> .
only be utilised where <u>it</u> can be demonstrated that the natural ground <u>water</u> flow regime is re-established both upstream and downstream of the site without any adverse	Commentary: Staff do not support removing the first bullet point, which refers to:
effects on surrounding property or infrastructure. • that groundwater drainage systems are designed for a	'that groundwater drainage systems are designed for a design life of 100 years'.
 design life of 100 years. that the groundwater drainage system is designed to 	As all groundwater drainage systems should be
 that the groundwater drainage system is designed to be easily maintained. Council will require a positive covenant to ensure the continued functioning and 	designed to operate for 100 years.
 covenant to ensure the continued functioning and maintenance of the approved groundwater system. Laboratory tests to approved standards should be carried out to determine the clogging potential of any proposed filters used in the design of the drainage system for the new development. that where there is the potential for a damming effect created by several consecutive below ground structures, this potential impact has been the subject of hydrogeological modelling to demonstrate no adverse impact on the surrounding property or infrastructure. The extent of modelling must consider the potential for future development to extend the damming effect and must, as a minimum, extend between street blocks. that where below ground structures are in close proximity to each other (typically less than 3m) no allowance for natural groundwater flow through these narrow corridors has been included in the design of perimeter or though drainage. 	The top four bullets can be deleted as these refer to groundwater drainage systems. However, Council's Drainage Engineer has identified that our preferred approach is to tank basements, and therefore a reference to a groundwater drainage system is not required.
Staff modification: Where an impediment to the <u>critical</u> natural <u>groundwater</u> flow path is created as a result of the nature of the construction methods utilised and/or the bulk of the below ground structure, artificial drains such as perimeter drains and through drainage may be utilised. These systems may only be utilised where <u>it</u> can be demonstrated that the natural ground <u>water</u> flow regime is re-established both upstream and downstream of the site without any adverse effects on surrounding property or infrastructure. <u>The</u>	
<u>groundwater drainage systems must be designed for a</u> <u>design life of 100 years.</u>	